

# Promoting the Transition to a Green Economy ENRD Thematic Group on Resource Efficiency

## Case studies on the implementation of resource efficiency of soils and water

## Thematic Group activities

Three related but distinct strands of work in the context of the TG activities to address resource efficiency through rural development policy:

1. **Framing background analysis** of the content and focus of RDPs across the EU;
2. **A comparative regional analysis** in different RDP regions;
3. **Identification and collection of good practice examples.**

### Objectives of the comparative regional analysis

1. To investigate the approaches taken in different RDP regions
2. Identify possible success factors or bottlenecks specific to the region
3. Identify recommendations from the regional perspective

## Thematic priorities

### ***Soils and nutrients:***

To encourage the resource efficient use of nutrients, reduce water pollution, prevent soil compaction and erosion and approaches to increase ecosystem resilience and improve productivity.

### ***Soils and carbon:***

To improve the carbon conservation and sequestration potential of soils to improve soil health and contribute towards climate mitigation and adaptation.

### ***Water availability:***

To improve the efficient use of water in rural areas, reduce water demand and stress, and address floods and extreme events.

## Cross cutting challenges

Motivation

Knowledge

Policy





European Network for  
Rural Development

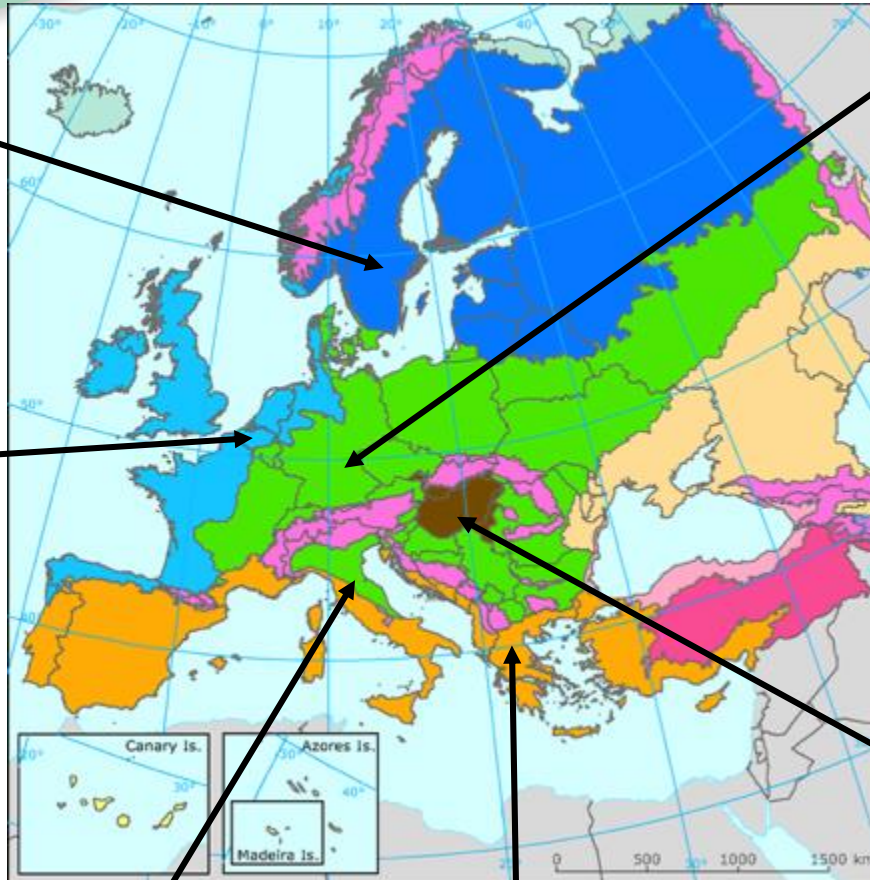
# Case studies



**Finland**  
*Kari Koppelmäki*



**Germany (Lower Saxony)**  
*Frederike Kluemper*



**Belgium (Flanders)**  
*Ann Verspecht*



**Italy (Emilia Romagna)**  
*Maria Valentina Lasorella*



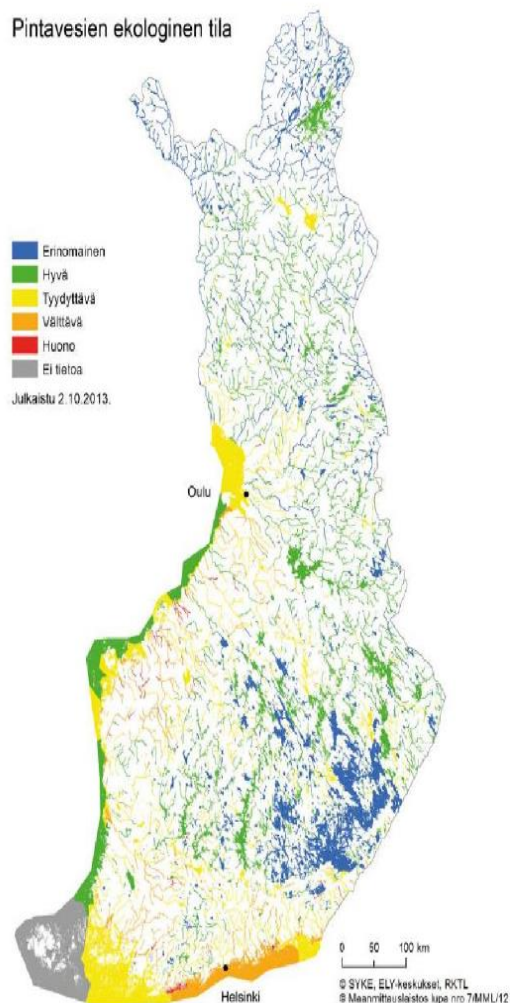
**Greece**  
*Alexandros Papakonstantinou*



**Hungary**  
*Peter Toth*



Pintavesien ekologinen tila



- Agricultural land covers 7,6 % of the land area
- Water cover 22 % of the total territory
- 50 000 farms (average farm size 45 ha)
- The worlds northernmost agricultural country
  - Short growing season (length of growing period 110-180 days)
- Of arable fields, 58% have subsurface drainage and 27% open drains.
- Irrigation is only used in horticulture
- Nutrient loading from agriculture is considered a major problem
  - The ecological status of surface water bodies is satisfactory in 54 % of the coastal waters, passable in 20 % and poor status in 1 %.
  - The share of agriculture in N loading 56 % and P loading 69 %
- The regional concentration of livestock farming and increased unit size is a challenge for sustainable nutrient management
- Organic carbon content of soils is decreasing

# Measures & Priorities



4B: improving  
water  
management



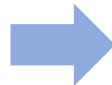
4C: soil  
(erosion,  
management)



5A: efficiency  
in water use



5E: carbon  
conservation  
and  
sequestration

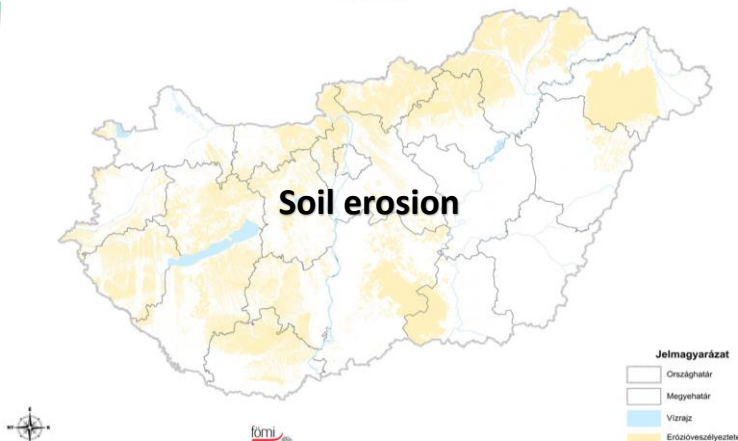


M01 Knowledge transfer and  
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M02 Advisory services, farm  
management and farm relief service  
M04 Investment in physical assets  
M10 Agri-environment-climate  
M11 Organic farming  
M13 Payment to areas facing natural  
constraints  
M16 Co-operation.

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Készült az OMSZ és a TAKI adatainak felhasználásával  
M = 1:500 000



Frequent water imbalances – droughts, floods,  
inland inundation

Organic production – on 2.7% of UAA

Average farm size – 8.1 hectares, average age of  
farmers – 56 years

CO2 emission from agriculture in 2010 was 7 716.4  
(1000 tonne CO2 equivalent, 12.1% of total) –  
carbon capture by forests in Hungary 13% of total

Total UAA = 4 656 520 hectares (81.6% arable  
land)

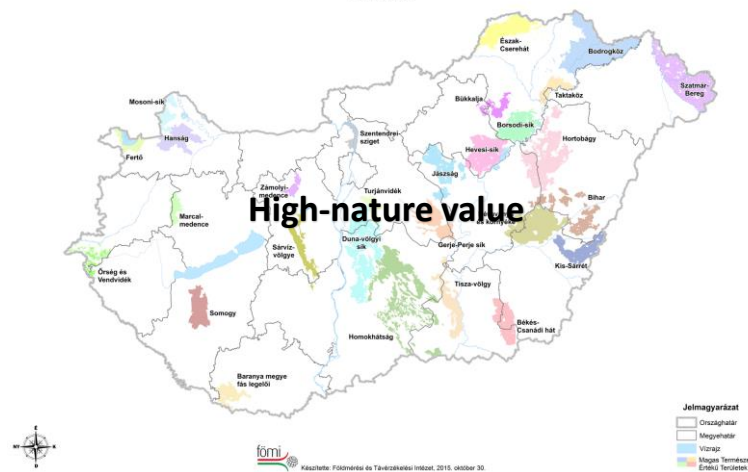
52.3% of UAA managed at low intensity

538 876 hectares for management contracts  
under agri-environment-climate

A Magas Természeti Értékű Területek MePAR tematikus fedvénye

Készült az Földművelésügyi Minisztérium Nemzeti Parki és Tájvédelmi Főosztályának (FM-NPTF) adatai alapján

M = 1:500 000



# Measures & Priorities



4A:  
biodiversity



4B: improving  
water  
management



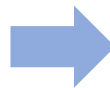
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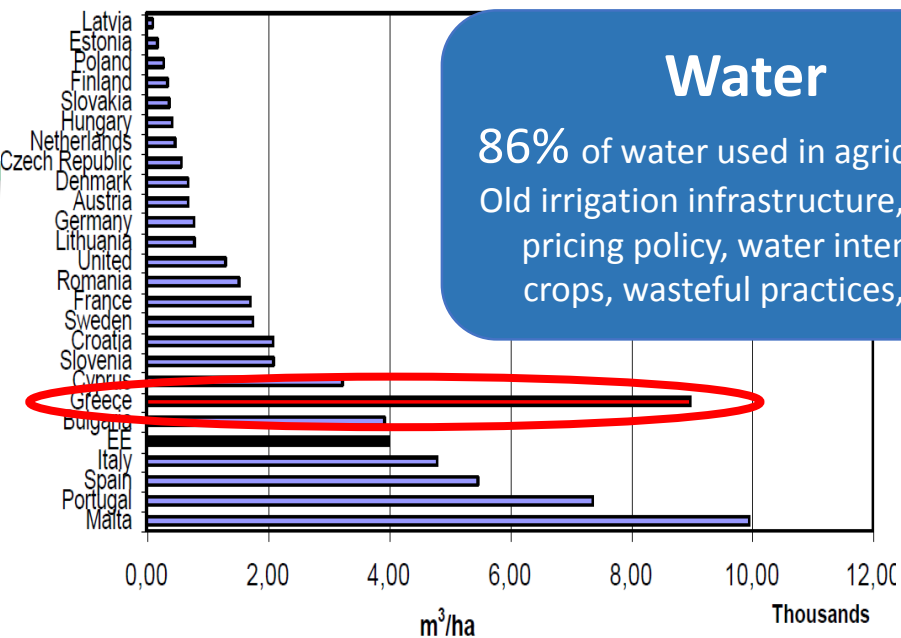
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- M11 - organic farming
- M12 - Natura 2000
- M13 - areas facing natural or other specific constraints
- M16 - cooperation

- M04 - physical assets

- M01 - KT&I
- M02 - advisory and farm management services
- M16 - cooperation



## Water abstraction in agriculture per ha



**Water**

86% of water used in agriculture!  
 Old irrigation infrastructure, lack of pricing policy, water intensive crops, wasteful practices, etc.

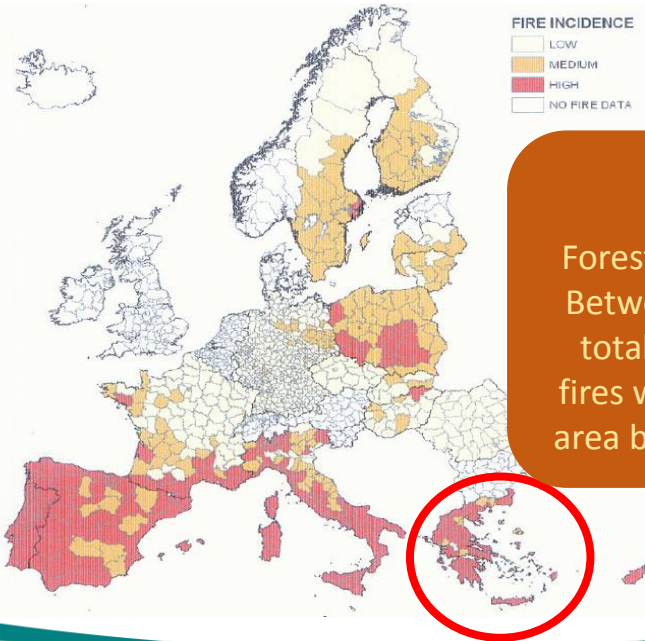
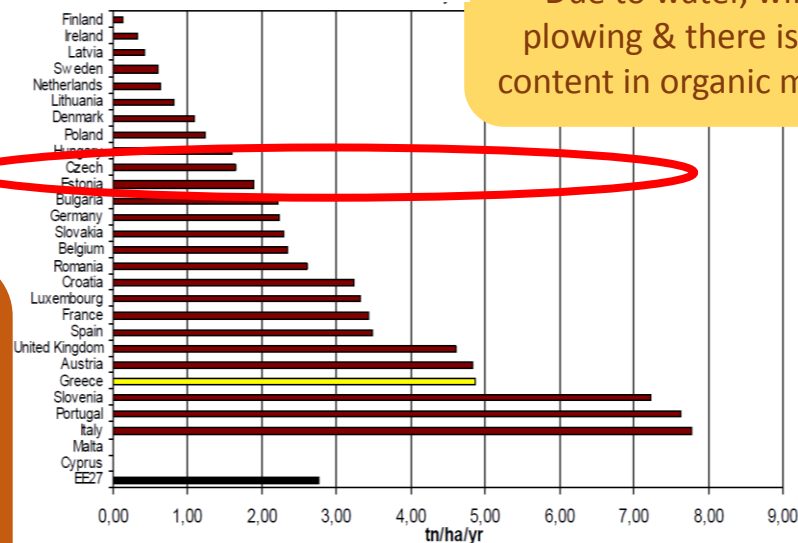
# Greece



**Soil**

35-40% of total land territory under threat of desertification!  
 Due to water, wind, plowing & there is low content in organic matter.

## Soil erosion by water



**CO<sub>2</sub>**

Forest fires is a problem. Between 2000-2010 the total number of forest fires was 1 670 and total area burned 497 172 ha.

# Measures & Priorities



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biodiversity



4B: improving  
water  
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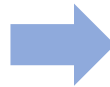
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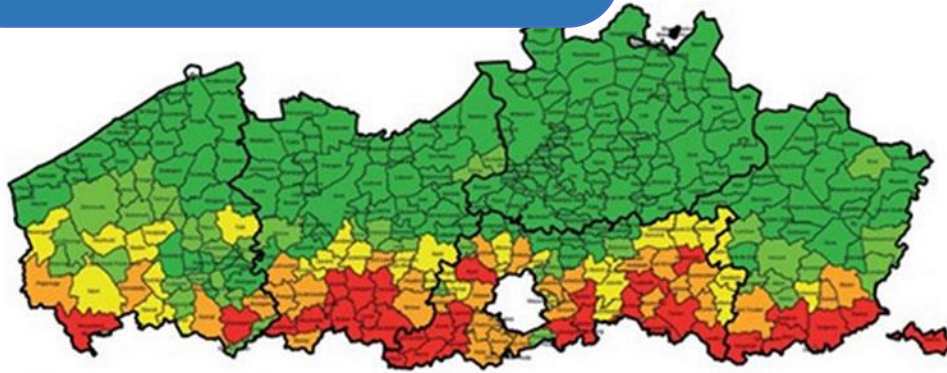
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- M07 - Basic services and village renewal in rural areas
- M08 - Forest investments
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- M11 - Organic farming
- M12 - Natura 2000 and Water Framework Directive payments
- M13 - Payments to areas facing natural or other specific constraints
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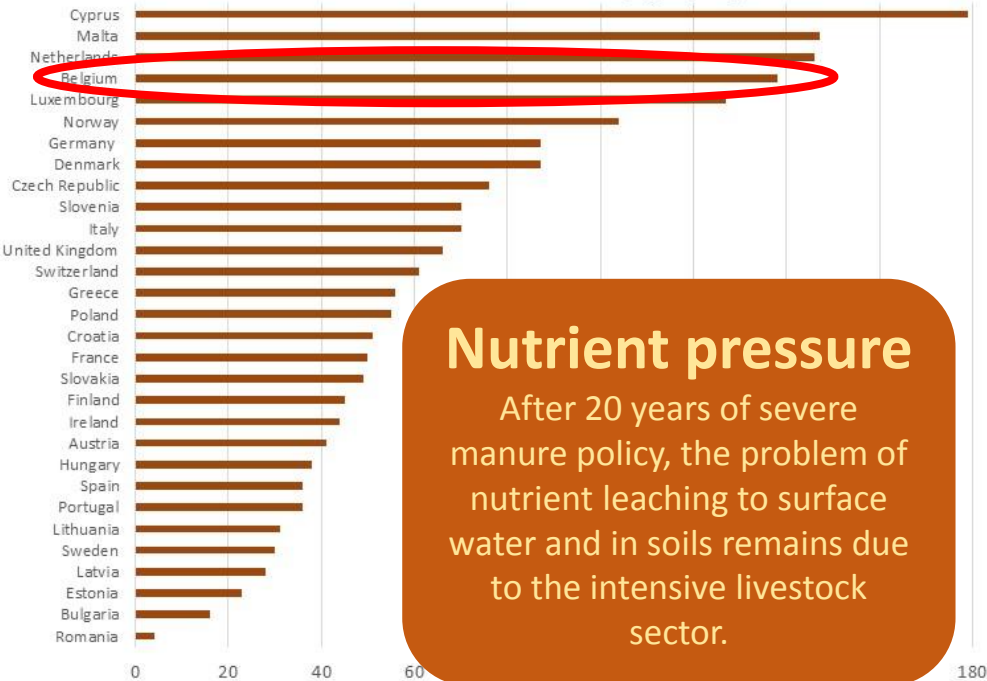
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# Erosion

“le plat pays” prone to erosion and mud flows because of intensification and high sealing (roads, residence) which reduces infiltration possibilities.



Gross Nutrient Balance (kg N/ha) 2013



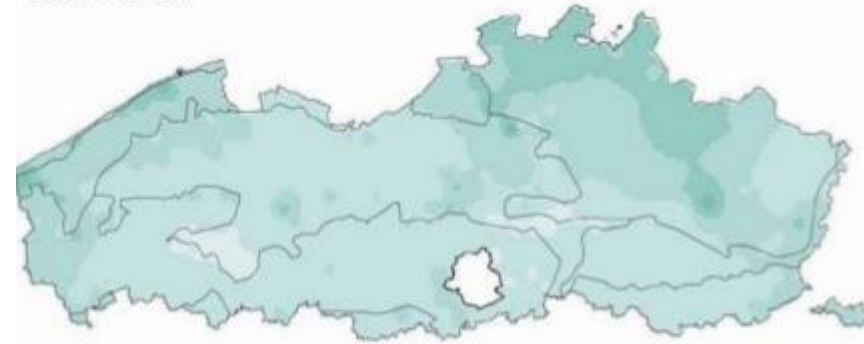
## Nutrient pressure

After 20 years of severe manure policy, the problem of nutrient leaching to surface water and in soils remains due to the intensive livestock sector.

# Flanders



1982-1985



2000-2003



## Organic matter

Soil organic matter is low and because of stringent nutrient application standards, difficult to counter.

# Measures & Priorities



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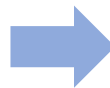
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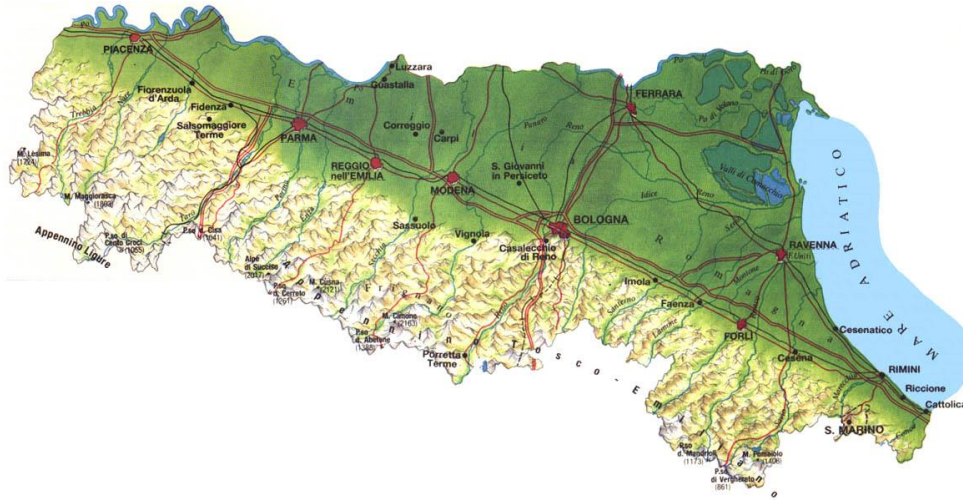
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- M01 - Knowledge transfer
- M02 - Advisory services
- M04 - Investments in Physical assets
- M07 - Basic services
- M08 - Investment in forest areas & agroforestry
- M10 - Agri-environment-climate
- M11 - Organic farming
- M16 - Cooperation

- No direct measures

- M08 - Investment in forest areas & agroforestry



- Regional territory occupies about 22.500 Km<sup>2</sup>, and it is about 48% plain, 27% hilly and 25% mountainous
- Rural areas cover 60% (47% UAA) and the majority of population lives in rural municipalities (76.7%)
- Overage farm size is 15 ha (7.9 ha Italian overage)
- Agriculture represents the 3.8% of the regional GDP
- The 22% of the forests area is affected by regional instability phenomena (landslides, water erosion, flooding, landslides and avalanches) (INFC 2005)
- 42,1 % of UAA classified as HNV farming and 6% of UAA classified as Natura 2000
- Forests cover 49.6% of the total surface
- Nitrate Vulnerable Zones cover the 28% of Regional territory
- Main pressure relate to the externalities of intensive farming in the plain areas:
- high concentration of nitrates and phosphorus in freshwater and groundwater
- soil erosion around 6 t/ha/year

# Measures & Priorities



4B: improving  
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4C: soil  
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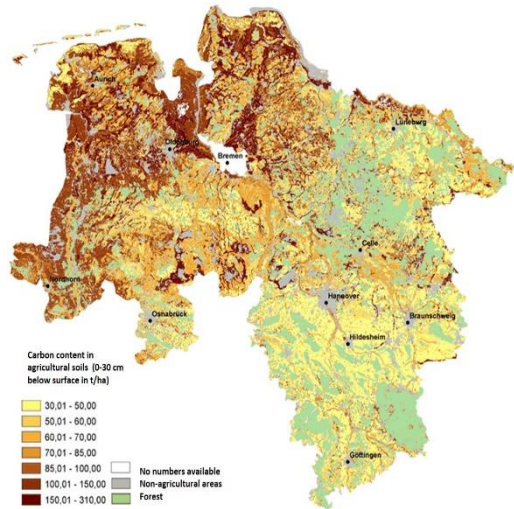


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- 60 % agricultural area (2.6 million ha), 1 million ha of forest and other wooded lands
- Structural change:
  - Number of farms is decreasing, more specialized large-scale farms (now about 42 000 agricultural holdings, decline of about 2.2 % per year)
  - Average farm size: 65,2 ha and in Germany 61,3 ha (Farms > 50 ha 45 % of all farms (in Germany: 28.5 %))
- 2.8 % of all farms are registered as organic farms, (below the national trend of 9 %)

- High level of (diffuse) water pollution
- High regional concentration of livestock production (very high regional nutrient surplus)
- Ongoing land use change with decreasing area of pasture lands
- Moors only account for 5 % of the total area, ongoing activities of draining the moors (→ up to 30 % of the total emissions)
- Soil erosion, soil loss and high diffuse pollution
- Coastal areas suffer from eutrophication
- In some regions, groundwater use is increasing as they highly depend on irrigation water (use of groundwater)
- Organic farming is still below its potential

# Measures & Priorities



4A:  
biodiversity



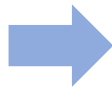
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- M04 - Investments in Physical assets



## Percentage of RDP total public expenditure allocated to key measures in P4 and Focus Areas 5A and 5E

	Emilia-Romagna / Italy	Finland	Flanders / Belgium	Greece	Hungary	Lower Saxony / Germany	EU-28
M01 - Knowledge transfer and information actions	0.9%	0.2%	0.7%	0.7%	0.4%	3.3%	0.4%
M02 - Advisory services	0.3%	0.3%	1.3%	2.6%	0.3%		0.3%
M04 - investments in physical assets	2.2%	0.1%	0.5%	12.1%	1.5%	1.5%	3.8%
M10 - agri-environment-climate	15.0%	19.4%	18.8%	7.7%	15.7%	10.9%	16.6%
M11 - organic farming	8.5%	4.0%	1.1%	9.1%	5.1%	4.3%	6.2%
M12 - Natura2000 and WFD payments	0.7%			0.2%	4.1%		0.5%
M13 - payments to areas facing natural or other specific constraints	7.7%	45.6%		19.2%	1.9%	4.4%	16.9%
M16 – cooperation	1.9%	0.2%	0.1%	1.1%	0.4%	0.5%	0.4%

# Summary of challenges

## Factors

### Motivation

1. Risk
2. Economics
3. Effort and engagement

### Knowledge

4. Understanding
5. Trust
6. Monitoring

### Policy

7. Controls
8. Working in isolation
9. The bigger picture

## Challenges for RDP design / implementation

- Reduce or avoid risks to farmers
  - Educate about positive impacts
  - Generational change – support those who are willing to change
  - Tenancy is a challenge – engage with owners
- 
- Proactive engagement
  - Training farm advisors
  - Pilot and demonstration projects
  - Channel advice through industry
  - Improved reporting requirements
- 
- Results based / voluntary approaches
  - How to achieve better join up
  - RDPs as a tool for change – collective approaches

## Factors

### • Risk

- Actions with high sanctions are avoided
- Safe option to maintain income
- Familiar / easily integrated practices favoured
- Semi-permanent transitions are a barrier
- Approach varies with age / farm size / value

### • Economics

- +ve impacts on business accepted but neutral impacts – why change?
- Some measures are seen as income support
- Env compliance a requirement not an objective
- Young / new farmers are reliant on RDP support
- Tenancy costs reduce ambition for high effort actions

### • Effort and engagement

- High compliance effort is a barrier
- Some large land owners have no connection to their land

## Challenges for RDPs

- Reduce or avoid risks to farmers
- Educate about positive impacts
- Generational change – support those who are willing to change
- Tenancy is a challenge – engage with owners

## Factors

### • Understanding

- Resource efficiency for production – not for environment
- Services are available but require effort.
- Farm business impacts / synergies

### • Trust

- Those who advice on business are more trusted
- Advisors favour particular approaches
- Conventional approaches are more comfortable

### • Monitoring

- Local environmental conditions are still poorly documented
- Soil and water information could be improved

## Challenges for RDPs

- Proactive engagement
- Training farm advisors
- Pilot and demonstration projects
- Chanel advice through industry
- Improved reporting requirements

## Factors

### • Controls

- Do not allow for measures that might be important for resource efficiency
- Voluntary approaches are sometimes favoured over regulatory ones

### • Working in isolation

- Some measures impact resource efficiency
- Ministries do not always work together / have different priorities
- Different farms types (crop/livestock) do not interact
- Policy implementation can run at different timescales

### • The bigger picture

- RDPs don't enable larger structural change
- Many priorities – many measures
- Young farmers could play a key role.

## Challenges for RDPs

- Results based / voluntary approaches
- How to achieve better join up
- RDPs as a tool for change – collective approaches



# Recommendations from the case studies



**Tailored advice packages** for measures/actions addressing soils & water to convey the benefits & risks of adopting resource efficient practices; the implications for farm businesses, & encourage uptake.



**Compulsory training for advisors** through continuous professional development to maintain up-to-date knowledge on best practice & support holistic advice across the farm.



**Targeted support** to areas and issues where improved resource efficiency is a priority & focus funding on priority actions to maximise impacts on the ground.



**Good governance frameworks** to provide coherence at the programming & implementation level to align environmental, economic & social objectives and outcomes.



**Proactive engagement** with farmers on the benefits of resource efficiency through the use of demonstration, peer to peer engagement & increasing the ratio of scheme/farm advisors to farmers.



**Support famers willing to change** through improved access to financial support, sharing ideas through cooperation (e.g. Operational Groups) & targeted advice/education packages.



**Transitional support** in terms of financing and increased advice & capacity building during the implementation of resource efficiency actions and changing of farm practices.



**Multi-stakeholder engagement** between all actors within the rural economy, including farmers, from the start of the RDP measure design & implementation process to improve buy-in.



**Improved accessibility** of schemes, support & projects to farmers whose skills & in land management not in scheme applications.



**Demonstrate long term impacts** of resource efficiency actions on the environment & sustainability of the farm business through case studies & the development of reliable indicators.



**Piloting new approaches** by making the most of opportunities under the cooperation measure as well as LIFE to fund to pilot approaches that can then be mainstreamed into RDPs.



**Flexible support systems and measures** that allow farmers to adapt and tailor practices during implementation to the needs of their farm and to improve the delivery of results.



European Network for  
Rural Development

## Further information on the ENRD TG on Resource Efficient Rural Economy can be found at:

[https://enrd.ec.europa.eu/thematic-work/greening-rural-economy/resource-efficiency\\_en](https://enrd.ec.europa.eu/thematic-work/greening-rural-economy/resource-efficiency_en)

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